# House Ways and Means Healthcare Subcommittee

## South Carolina Department of Health and Human Services

February 5, 2013

Many estimates are preliminary projections as of February 2013 and not considered final. These estimates may change as more state and federal data and guidance becomes available.

## Table of Contents

FY 2012 and FY 2013 Update
FY 2014 Budget Request

## FY 2012 and FY 2013 Update



#### SFY2012 Close



SCDHHS FY 2012 Budget vs. Actual				
	{A}	{B}	{C}	{D}
			Over/(Under)	% of
	All Funds FY 2012	All Funds FY	Approved	Over/(Under)
Budget by Major Program and Spending Purpose	Approved Budget	2012 Actuals	Budget	BudgetFY
Medicaid Assistance	\$ 4,571,695,232	\$ 4,252,885,805	\$ (318,809,427)	(7.0%)
State Agencies & Other Entities	\$ 911,262,468	\$ 833,938,480	\$ (77,323,988)	(8.5%)
Medical Contracts	\$ 232,000,063	\$ 103,063,123	\$ (128,936,940)	(55.6%)
Operating Expenditures	\$ 81,585,554	\$ 73,393,061	\$ (8,192,493)	(10.0%)

5,796,543,317

(533,262,848)

(9.2%)

5,263,280,469

FY 2012 closed under budget

## Surplus was generally realized because:

- PMPM was 9.6% less than budgeted, budget PMPM was \$531.19 while actual PMPM was \$484.66
- MM were 1% higher than budgeted, budgeted MM were 10,747,596 and actual MM were 10,860,027

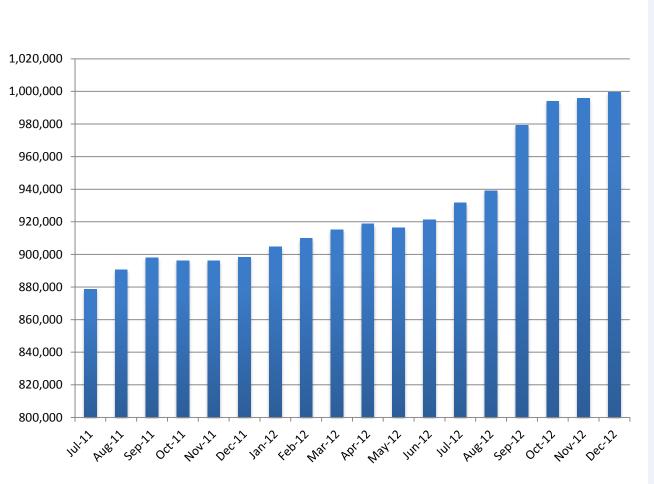
## The 2012 state fund surplus is allocated as follows:

- Reserve Fund: \$62,111,894
- Carry Forward: \$62,860,131

**Total Budget with Capital Reserves** 

### **Trends in Medicaid Enrollment**





FY 2013 latest projected enrollment growth of 127,960; update may reduce this by 20,000

December 2012 YTD enrollment growth is 78,120 (62,656 ELE kids)

FY 2013 projected member months are 12,187,596

December 2012 YTD member months are 5,838,816, 1.8% under budget

December 2012 YTD enrollment with ELE is trending under FY 2013 projections by 2.2%

Source: MMIS, most recent three months are preliminary enrollment data.

## **FY 2013 Current Budget vs. YTD Actuals**



As o	f January 1, 2013 (Unc	official)				
sudget by Major Program and Spending Purpose	FY 2013 Appropriation	FY 2013 YTD as of 1/31/13	Remaining	% Expended	FY 2013 7 Month Budget Projection as of January 31, 2013	% c Mor Bud Exper
CDHHS Medicaid Assistance						
Coordinated Care	\$1,710,451,398	\$ 1,024,316,619	\$ 686,134,779	60%	\$ 969,781,954	
Hospital Services	771,900,000	377,864,671	394,035,329	49%	456,382,176	
Disproportionate Share	480,128,621	350,708,516	129,420,105	73%	355,071,103	
Nursing Facilities	514,901,045	295,002,012	219,899,033	57%	316,252,872	
Pharmaceutical Services	224,499,959	106,044,765	118,455,194	47%	115,721,646	
Physician Services	183,047,463	95,755,871	87,291,592	52%	108,118,799	
Community Long-term Care (CLTC)	172,018,430	94,260,170	77,758,260	55%	98,700,031	
Dental Services	97,915,517	58,783,168	39,132,349	60%	62,097,076	
Clinical Services	68,925,459	36,477,167	32,448,292	53%	41,178,968	
Transportation Services	49,658,076	34,465,346	15,192,730	69%	41,746,769	
Medical Professional Services	47,691,730	21,135,528	26,556,202	44%	22,996,278	
Durable Medical Equipment	41,400,000	18,557,999	22,842,001	45%	21,060,725	
Lab & X-Ray Services	28,631,876	15,475,808	13,156,068	54%	16,184,654	
Family Planning	23,703,720	12.648.105	11,055,615	53%	13,219,975	
Hospice	12,490,000	7,426,536	5,063,464	59%	7,391,740	
Program of All-Inclusive Care (PACE)	13,809,328	6,821,096	6,988,232	49%	7,568,721	
EPSDT	10,864,132	5,138,648	5,725,484	47%	6,618,146	
Home Health Services	6,670,524	3,326,929	3,343,595	50%	4,217,662	
Integrated Personal Care (IPC) ******	5,270,600	2,955,959	2,314,641	56%	2,989,440	
Optional State Supplement (OSS)	17,632,480	10,941,287	6,691,193	62%	9,727,830	
Premiums Matched	198,100,000	95,050,760	103,049,240	48%	105,663,046	
MMA Phased Down Contributions	82,300,000	47,748,226	34,551,774	58%	45,006,113	
Premiums 100% State	18,100,000	9,375,951	8,724,049	52%	11,152,587	
CDHHS Other Health Programs						
Alcohol and Other Drug Abuse Services ****	\$ 13,249,431	\$ 6,999,664	\$ 6,249,767	53%	\$ 6,698,525	
Commission for the Blind	39,805	-	39,805	0%	22,964	
Continuum of Care	6,590,057	3,177,719	3,412,338	48%	3,062,462	
Corrections (DOC)	2,333,948	1,339,598	994,350	57%	2,786,287	
Disabilities & Special Needs (DDSN)	560,536,408	316,723,973	243,812,435	57%	299,508,215	
Education (DOE)	50,000,000	21,014,021	28,985,979	42%	23,587,858	
Health & Environmental Control (DHEC) SC First Steps to School Readiness	14,158,264	7,975,070	6,183,194	56%	5,909,634	
Juvenile Justice (DJJ)	3.350.020	699.548	2.650.472	21%	4.417.023	
Medical University of SC (MUSC)	41,858,252	16,356,739	25,501,513	39%	22,799,443	
Mental Health (DMH)	155,000,000	86,356,682	68,643,318	56%	94,420,759	
State Housing Authority School for Deaf & Blind	330,000	88,235	241,765	27% 29%	2,787,630	
	4,778,795	1,400,634	3,378,161		2,070,802	
Social Services (DSS)	12,412,716	4,001,008	8,411,708	32%	3,807,140	
University of South Carolina (USC)	5,742,100	1,430,344	4,311,756	25%	2,197,215	
Wil Lou Gray Opportunity School	30,000	12,464	17,536	42%	10,658	
Emotionally Disturbed Children	37,732,690	13,803,282	23,929,408	37%	20,604,604	
Other Entities Funding	23,960,020	8,160,011	15,800,009	34%	12,029,129	
MUSC Maxillofacial	225,086	168,815	56,271	75%	131,300	
State Agencies & Other Entities	\$ 932,327,592	\$ 489,707,807	\$ 442,619,785	53%	\$ 506,851,649	
edical Contracts						
Medical Contracts	\$ 144,321,685	\$ 40,962,774	\$ 103,358,911	28%	\$ 84,187,650	
Non-Recurring/Capital Program *						
Total Medical Contracts CDHHS Operating Expenditures	\$ 144,321,685	\$ 40,962,774	\$ 103,358,911	28%	\$ 84,187,650	
Personnel & Benefits	\$ 63,511,002	\$ 34,513,258	28,997,744	54%	37,048,085	
Other Operating Costs	19,275,106	15,679,192	3,595,914	81%	11,243,811.83	
otal SCDHHS Operating Expenditures	\$ 82,786,108	\$ 50,192,450	\$ 32,593,658	61%	\$ 48,291,896	
		Ψ 30,132,430	Ψ 32,333,030	0170	ψ 40,231,090	

As of January 31, 58% of the fiscal year has passed

56% budget expended as of January

Medical Assistance is 96% of an estimated seven-month budget projection

Medical contract spending is less than projected because major contracts were still under negotiation in January

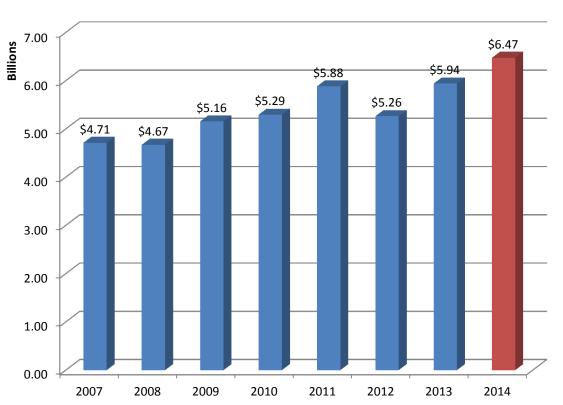
## FY 2014 Budget Request



## **Executive Budget Request is \$6.475B**







The Executive Budget request is \$6.47B which is a 8.9% or \$528,816,269 increase over FY 2013

The State Match Request is a 6.6% or \$123,144,472 increase over FY 2013

Major changes from FY 2013 to FY 2014:

- Natural Enrollment Growth (+)
- Mandatory ACA
   Enrollment Growth (+)
- Inflation (+)
- FMAP Changes (-)
- Savings and Efficiencies (-)

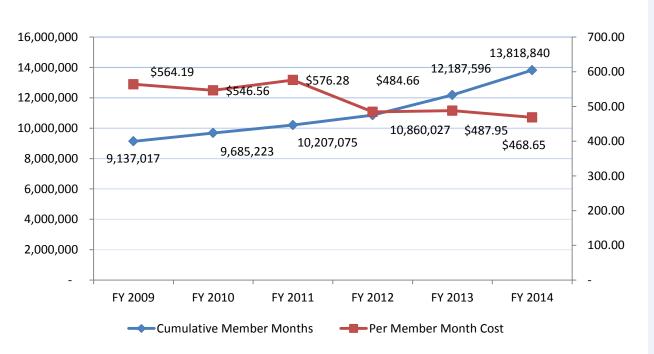
2/5/2013

<sup>\* 2007-2012</sup> are actual expenditures, 2013 and 2014 are projected expenditures.

## **Budget Driver History**



#### Comparison of Cumulative Member Months to Costs



Source: Milliman Fall 2012 Forecast and Department budget documents

#### **Historical:**

Cumulative member months are currently projected to grow 51.2% or 4,681,823 from FY 2009 to budgeted FY 2014

PMPM is currently projected to decline 16.9% or -\$95.54 from FY 2009 to budgeted FY 2014

#### FY 2014 Executive Budget:

MM is expected to increase by 13.4% or 1,631,244 from FY 2013 to FY 2014

PMPM is expected to decline by 4% or -\$19.30 from FY 2013 to FY 2014

Snapshot enrollment growth of 18.9% or 198,845 is projected from June 30, 2013 to June 30, 2014

- ACA Mandatory Enrollment growth of 169,326 or 85.1%
- Natural Enrollment Growth of 29,519 or 14.9%

## DHHS FY 2014 Budget Submission to Proposed Executive Budget



Executive Budget Changes fr	om S0	CDHHS Budget Sc	ıbm	ission				
General Fund &								
	C	Capital Reserve				Total Other		
		Fund Federal Funds			Funds	TOTAL FUNDS		
Total FY 2014 Original DHHS Budget Submission	\$	1,288,171,208	\$	4,474,669,659	\$	747,924,838	\$	6,510,765,705
Annualization Management Funding								
Proviso 118.8 Cigarette Tax Collections*		(20,135,000)				20,135,000		-
Proviso 118.3(B) Health Tobacco Settlement Trust		(61,600,000)				61,600,000		-
Subtotal - Base Appropriation Request for Maintenance of Effort	\$	(81,735,000)	\$	-	\$	81,735,000	\$	
Changes to Original Additional Spending Request								
MMIS Replacement**		(1,800,000)		-		-		(1,800,000)
Changes to FMAP rates		(14,553,123)		2		-		(14,553,122)
Savings and Efficiencies	_	(20,693,307)				-	_	(20,693,307)
Subtotal - Changes to Original New Spending Request		(37,046,430)		2	7	-		(37,046,429)
Total Executive Budget Changes	\$	(118,781,430)	\$	2	\$	81,735,000	\$	(37,046,429)
Total Executive Budget Proposal	\$	1,169,389,778	\$	4,474,669,661	\$	829,659,838	\$	6,473,719,276

Executive Budget is \$37M less than original submission

The FY 2014 Executive Budget is a 8.9% increase over the FY 2013 appropriation

FY 2014 Executive Budget
re-categorizes \$81.7M of
General Fund request (Cigarette
Tax and Tobacco Settlement) to
Other Funds

2/5/2013

<sup>\*</sup> SCDHHS built \$105,000,000 in Cigarette Tax Collections into the base budget submission

<sup>\*\*</sup>SCDHHS given \$1,800,000 from escrow funds for MMIS replacement and that is not included in the total above

### **FY 2014 Summary Request**



FY 2014 Executive E Summary of DHHS Progra		ding				
Major Program Use		<sup>'</sup> 2014 Executive dget - All Funds	FY 2014 Executive Budget - State General Funds			
Medicaid Assistance						
Existing Medicaid Assistance Budget	\$	4,713,866,504	\$	902,407,693		
Requested Increases:	•	, -,,	•	, , , , , , , , , , , , , , , , , , , ,		
Medicaid Enrollment Growth	\$	231,605,883	\$	126,127,341		
ACA Mandated Growth	\$	321,048,000	\$	69,721,579		
Dual Eligible Project	\$	14,600,000	\$	-		
Total Medicaid Assistance Budget	\$	5,281,120,387	\$	1,098,256,613		
Other Medicaid Health Programs:						
State Agencies/Other Entities	\$	923,663,235	\$	225,086		
Medical Contracts:						
Medical Health Contracts	\$	175,614,817	\$	41,408,136		
Operating Expenditures:						
Personnel costs	\$	48,480,515	\$	16,200,192		
Benefits	\$	16,164,805	\$	5,830,524		
Other Operating	\$	28,546,639	\$	7,469,227		
Requested Personnel Increase:						
Fraud & Abuse Audit Staff	\$	128,878	\$	-		
Total Operating Expenditures	\$	93,320,837	\$	29,499,943		
Non-recurring Capital Request	\$	1,800,000	\$	-		
Total Appropriated Budget WITH						
New Spending Initiatives & Capital Requests	<u>\$</u>	6,475,519,276	<u>\$</u>	1,169,389,778		
FY 2013 Budget Appropriation WITH Capital Requests - July 1 % Change	\$	5,946,703,007 8.9%	\$	1,102,150,675 6.1%		

FY 2014 anticipates the shift of approximately 200,000 individuals from MHNs to MCOs

FY 2014 anticipates a natural enrollment growth of 2.8% or 29,519 enrollees, excluding all ACA impacts

FY 2014 includes annualization of funding for Express Lane Enrollment: \$21,232,759 total funds, \$6,293,390 state general funds

Growth of 8.3% for implementation of the mandatory ACA is included in the FY 2014 request

- 169,326 members
- 1,015,956 member months
- \$316.01 PMPM
  - \$69,721,579 State and \$251,326,421 Federal 11

### **FY 2014 Request vs. FY 2013**



SCDHHS FY 2014 Budget Appropriation Proposal							
Budget by Major Program and Spending Purpose	All Funds FY 2014 Executive Budget	All Funds FY 2013 Budget	% of Chg FY 2014 v FY 2013				
Medicaid Assistance	\$ 5,281,120,388	\$ 4,780,110,358	10.5%				
State Agencies & Other Entities	\$ 923,663,235	\$ 932,327,592	(0.9%)				
Medical Contracts	\$ 177,414,817	\$ 151,478,949	17.1%				
Operating Expenditures	\$ 93,320,837	\$ 82,786,108	12.7%				
Total Budget with Capital Reserves	\$ 6,475,519,276	5,946,703,007	<u>8.9%</u>				

#### **Growth in Medicaid Assistance**

- Natural Enrollment Growth (+)
- Mandatory ACA
   Enrollment Growth (+)
- Inflation (+)
- FMAP Changes (-)
- Savings and Efficiencies (-)

\$18 million of \$26 million growth in Medical Contracts is MMIS replacement

Net \$9.6 million increase in operating expenditures is related to increase in ACA activity

## **Sources of Funding Changes FY 2014**



SCDHHS Sources of Fun	ding SFY 20	14 vs FY 2013					
	FY	FY 2014 Executive		FY 2013 Approved		Over/(Under) FY	
		Budget		Budget		2013 Budget	% Change
State General Funds	\$	1,169,389,778	\$	1,094,993,411	\$	74,396,367	6.8%
Restricted and Earmarked:							
Cigarette Tax	\$	125,135,000	\$	157,299,845	\$	(32,164,845)	(20.4%)
Tobacco Master Settlement Agreement April 2013	\$	61,600,000	\$	8,481,912	\$	53,118,088	626.3%
Other	\$	642,924,837	\$	615,129,975	\$	27,794,862	4.5%
Subtotal Restricted	\$	829,659,837	\$	780,911,732	\$	48,748,105	6.2%
Subtotal State Funds	\$	1,999,049,615	\$	1,875,905,143	\$	123,144,472	6.6%
Federal Funds	\$	4,474,669,661	\$	4,063,640,600	\$	411,029,061	<u>10.1%</u>
Total Operating Budget Revenues	<u>\$</u>	6,473,719,276	\$	5,939,545,743	\$	534,173,533	<u>9.0%</u>
Medicaid Reserve Fund:							
Cigarette Tax	\$	32,865,000					
Tobacco Master Settlement Agreement Escrow		3,138,253					
Tobacco Master Settlement Agreement April 2014		33,797,091	_				
Subtotal Medicaid Reserve Funds	\$	69,800,344					
Non-Recurring MMIS replacement							
Tobacco Master Settlement Agreement Escrow		1,800,000	_				
	\$	1,800,000					
Total non-Operating Appropriations	\$	71,600,344	=				
Total Operating/Non-Operating	\$	6,545,319,620					

In addition to the requested operating budget increases, the Executive Budget requests \$69.8M in one time funds be place in Medicaid Reserves

Authorization for an additional \$30,535,001 in spending in Summary Control Document without a dedicated source

\$ 30,535,001 \$6,545,319,620 \$6,575,854,621

## Cost Savings Strategies and Initiatives 2011-2013

South Carolina Health & Human Services

- Effects of Birth Outcomes Initiative
  - Resulted in decrease in unnecessary NICU days
- Reduced Managed Care Organization (MCO) Administrative Rate
  - Lowered administrative rates 12.0% to 9.5%
- Impacts of Quality Outcome Incentives for MCOs and Providers
  - Implementing Patient Centered Medical Home program
- Impacts of Quality Outcomes Withholds related to HEDIS Measures for MCOs
  - Requires improvement of HEDIS measurements by at least one standard deviation
- Increased Use of Prior Authorizations (PA) to Ensure Appropriate Utilization
  - Implemented PAs for Inpatient Hospital Admissions
- Improved Contract Oversight and Negotiations
  - Engaged in broad contract review and reductions and eliminations of no longer needed services

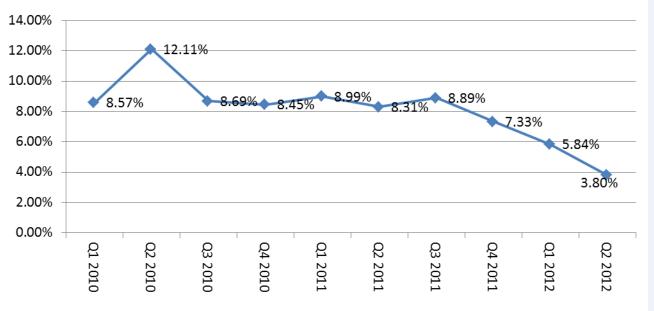
SCDHHS is constantly pursuing cost savings strategies to free up state funds for other priorities

## **Birth Outcomes Initiative: Cost Savings**



Medicaid Rates with Documented Elective Inductions as a Subset of the =>37 to <39 Weeks Delivery





Projected Q1 FY 2013 cesarean deliveries was 2,532; actual for Q1 FY 2013 was 1,944

Projected Q1 FY 2013 total NICU admits was 624; actual for Q1 FY 2013 was 443

These efforts resulted in savings of \$6M for first quarter FY 2013

2/5/2013

